#### The Political Economy of Financial Crises

Ravenhill, Chapter 8 The Political Economy of Global Financial Crises

Broome, Chapter 13, Financial Crises

#### Introduction

- The collapse of the Bretton Woods exchange-rate system in the early 1970s occured in tandem with a broadening movement towards more open financial markets around the world.
  - This made it easier for intermittent financial shocks to spread misery beyond the localities where they originated.

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• A policy experiment with deregulation at the national level went hand in hand with collective efforts to liberalize policies restricting the access of foreign banks and other financial intermediaries to markets abroad.

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In the 1980s, crises in Latin American markets sent shock waves through the entire system. In the late 1990s, a financial crisis struck East Asian economies and then their counterparts in Russia, Latin America and eventually to Wall Street.

Ten years later, an even more virulent crisis originated in American housing markets.

 The frequency and severity of financial crises during the last three decades is often linked to economic globalization, but financial crises are not a new phenomenon.

The history of market-based economies over the past three centuries suggests that 'financial crises' are endemic to capitalism.

- Speculative episodes- where asset prices skyrocket before crashing when the bubble bursts- regularly punctuate cycles of economic booms with financial busts.
- The dismantling of interventionist economic controls means that governments are less able to influence how capital inflows are invested and how quickly they can be withdrawn from an economy.

- This increases the potential for speculative asset bubbles to emerge that are financed by short-term foreign currency loans provided by investors seeking high immediate returns.
  - These dynamics expand a country's vulnerability to financial shocks by increasing reliance on short-term loans denominated in foreign currency,
  - debt which can rapidly inflate in value as a consequence of exchange rate depreciation.

 Capital mobility also makes it easy for investors to pull their money out of a country quickly if their expectations of future profits change, compounding the financial problems that a country in the midst of a crisis already faces.

- Financial crisis: the examples of two small states: Iceland and Cyprus
- Both countries used their proximity to large markets and the advantages of capital mobility to develop financial sectors that far outstripped the size of their domestic economies.
- Before their crises, (Iceland in 2008, Cyprus in 2013), the size of the banking sector in each country was over eight times the size of the national GDP.

- Furthermore, international capital mobility enabled the unbalanced expansion of the banking sector in Iceland and Cyprus through large volumes of foreign deposits.
  - This increased the sytemic risks associated with financial distress, and amplified the severity of the resulting disaster in both cases.
  - Systemic risk refers to the risk of the collapse of an entire financial system, rather than the collapse of an institution or group of institutions.

- The global financial crisis of 2008-09 emerged from the US subprime crisis in 2007, and was driven by a sharp turnaround in financial expectations.
- Subprime mortgages involve a higher risk of default than 'prime' mortgage lending, which is calculated on the basis of a borrower's level of disposable income and judgements of their ability to repay mortgage debt.

- From 2003 onwards, a subprime mortgage bubble in the USA was inflated by the belief that house prices would continue to rise indefinitely, combined with CDOs.
  - CDO (collateralized debt obligations).
- Collateral:something pledged as security for repayment of a loan, to be forfeited in the event of a default (e.g house as a collateral).
- CDOs are asset-backed securities that are structured in multiple tranches, with varying degrees of risk.

- A CDO is a type of financial instrument that pays investors out of a pool of revenue-generating sources. One way to imagine a CDO is as a box into which monthly payments are made from multiple mortgages. As borrowers make payments on their mortgages, the box fills with cash. Once a threshold has been reached, such as 60% of the month's commitment, bottom-tranch investors are permitted to withdraw their shares.
  - These pricing models (of the houses) relied on historical data for subprime mortgage default rates from the 1990s. In the previous decade, however, subprime lending only accounted for a small proportion of the US mortgage market.

- After the end of the dotcome internet bubble in 2000, expansionary monetary policy in the US drove a recovery in stock prices, which increased further.
- In an environment of cheap credits with low interest rates, subprime mortgages tripled between 2000 and 2006.

 Rather than screening subprime borrowers rigorously for credit risk, mortgage brokers created mortgage loans and then distribute the risk of default through pooling mortgages as asset-backed securities that were sold to investors.

- Defaults. This led to problems in CDOs.
- The subprime mortgage crisis transformed into a global credit crunch and financial crisis over the course of 15 months after June 2007.
  - Liquidity crisis in financial markets hit with severity at the start of August 2007.
  - 15 September 2008, US investment bank Lehman Brothers filed for bankruptcy.

 The collapse of the Lehman Brothers is widely recognized as the trigger that transformed financial liquidity problems into a systemic crisis of the global financial system.

- The effects of the global financial crisis on the European and North American economies were more severe than any previous since the Great Depression of the 30s.
  - Economic output flatlined in 2008 and then fell steeply in the following year in the USA and Europe, that generated negative spill-over effects on economic growth rates in countries which relied on trade and investment with the USA, the UK and Eurozone countries as well as countries such as Mexico, Brazil, Canada, Russia, Japan.

- For emerging market economies in Asia, Sub-Saharan Africa, Middle East and North Africa, growth rates fell significantly in 2009 but remained positive.
  - At a domestic level, countries at the heart of the crisis experienced falling house prices, sharp increases in house repossessions and foreclosure rates and a financial crunch that had a catastrophic impact on the volume of credit available for mortgages, business loans and trade credit.

- Governments around the world responded to the onset of the crisis with a mix of fiscal stimulus, monetary activism and bank recapitalization (injected liquidity into the system).
- Fiscal stimulus policies included temporary cuts in taxes on business, consumption and personal income, as well as new fiscal transfers to inject money directly into people's pocketbooks, to support struggling industries and to maintain capital investment.

• To combat the severe economic downturn governments adopted aggressive monetary policies, including lowering short-term nominal interest close to zero.

US Federal Reserve moved faster and more aggressively to cut central bank interest rates as the crisis deepened over the course of 2008 and early 2009.

- Who is to blame for the crisis?
- Banks? Their financial innovation activities generated systemic risks on a global scale
- Major credit rating agencies? They enabled the growth of speculation in the mortgage market through assigning low-risk ratings to securitized financial products.
- Borrowers in US and UK and other countries? They purchased houses on mortgage terms they could not afford to repay when market conditions changed.
- Politicians and financial regulators who permitted financial market participants to engage in increasingly risky behaviour.

- The scale of the private sector financial crisis of the late 2000s caused many governments to stretch public sector balance sheets, which in some countries transformed the consequences of the credit crunch into sovereign debt problems.
  - In Europe and N. America, gvts in 2009 and 2010 switched from promoting fiscal stimulus to fiscal austerity measures in an effort to regain stability in public finances and to maintain their sovereign credit ratings.

- Austerity: cutting public expenditures (in order to reduce a gvt's budget deficit and the level of public debt in the short-term, while alleviating the growth of public spending pressures over time.
  - Trimming the public sector bill, privatization

- It is important to underline that the financial crisis of the late 2000s comprised a private sector banking crisis.
- The increased stress on public finances resulted from efforts to bail out banks and other financial institutions, rather than as a consequence of loose fiscal policies.

- The idea that running budget deficits in a recession and high levels of sovereign debt as a proportion of GDP constitute a fiscal crisis-requiring immediate public spending cuts-is highly dubious when countries recent economic records are taken into account.
  - In the case of Italy, public sector debt in 2002 was 105.7 % of GDP and no one cared. In 2009, it was almost the same figure but everybody cared.

- From 2010 onwards, austerity deepened in Eurozone countries
- European bailouts co-financed by the EU, European creditor states and the IMF have included:
- Ioans for Greece (245.6 billion euro) and Ireland (67.5 billion euro), Portugal (78 billion) and Cyprus (10 billion).
- In addition Spanish banks were recapitalized.

- The 2008-09 economic fallout led to 3 crises:
- A continuing liquidity crisis in the banking sector
- A deterioration of the terms on which many governments are able to access credit
- Weak economic growth

- Consequently, not much could be done to reform the system after the crisis.
- The onset of the financial crisis in Europe and the US produced short-term consensus in late 2008 around the need for coordinated policy activism to stimulate global demand.
  - Yet what happened is that countries briefly embraced economic policies in 2008-09 before becoming champions of fiscal austerity in 2009-2010.

- The crisis served to accelerate existing trends in the shifting balance between developed countries in North America and Europe and rising economic powers in Asia. (the rise of G20)
  - Yet emerging market economies remain in an interdependent relationship with developed economies, which suggests that contemporary predictions of the imminent demise of US structural power in the global political economy are exaggerating the short-term consequences of the crisis.